Heritage Planning Primer

Presented by:

The Planning, Real Estate, and Economic Development Department

November 2023



Agenda

- 1. What is Heritage Planning?
- 2. The Ontario Heritage Act and Heritage Designation
- 3. Alterations and Heritage Permits
- 4. The Heritage Register and Other Conservation Tools
- 5. Current Projects
- 6. Q&A



Section 1: What is Heritage Planning?



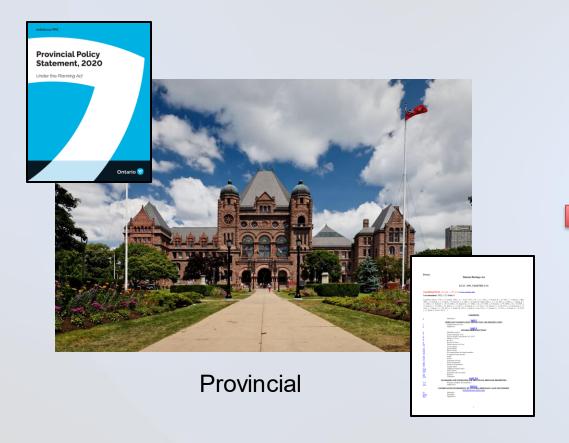


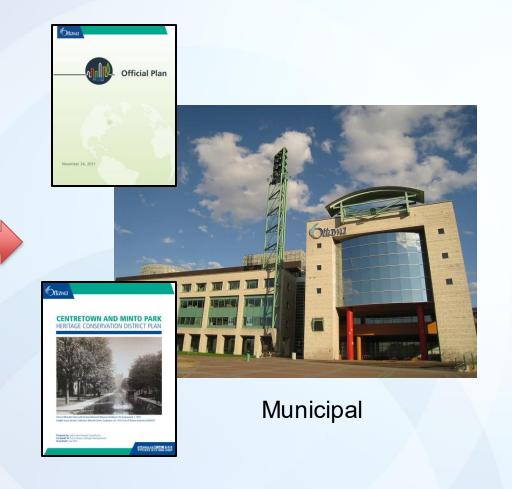
Heritage Planning

Heritage Urban Heritage Conservation **Planning Planning Managing Change**



Heritage Planning in Ontario







Ottawa's Heritage Planning Program

Administer *Ontario Heritage Act* Processes

- Designate individual properties
- Designate heritage conservation districts
- Review applications for alterations, new construction, demolition





Ottawa's Heritage Planning Program

- Support development review
 - Provide comments and advice on Planning Act applications involving or adjacent to heritage resources
- Support Municipal policy development
 - Official Plan, Zoning By-law, Secondary Plans etc.
- Building permit heritage review
- Supporting Enforcement
 - Heritage Watch List and Property Standards Bylaw







Other Responsibilities

- Financial incentives:
 - Heritage Restoration Grants
 - CIP
- Plaques and Awards program
- Public education
 - Heritage Ottawa newsletter, lectures
 - Heritage Planning Primer
- Liaise with federal counterparts (NCC, Parks Canada, PSPC)



Old Ottawa South Community Centre



Fréchette House



Hog's Back Park Concession Stand



Council and Built Heritage Committee





Ottawa's Heritage Planning Team



12 Staff Members:

- 1 Program Manager
- 7 Heritage Planners
- 3 Built Heritage Research Coordinators
- 1-2 Heritage Planning Students



Section 2: The OHA and Designation





Individual Designation

Ontario Heritage Act
Part IV

~365 Properties

Heritage
Conservation
District Designation

Ontario Heritage Act
Part V

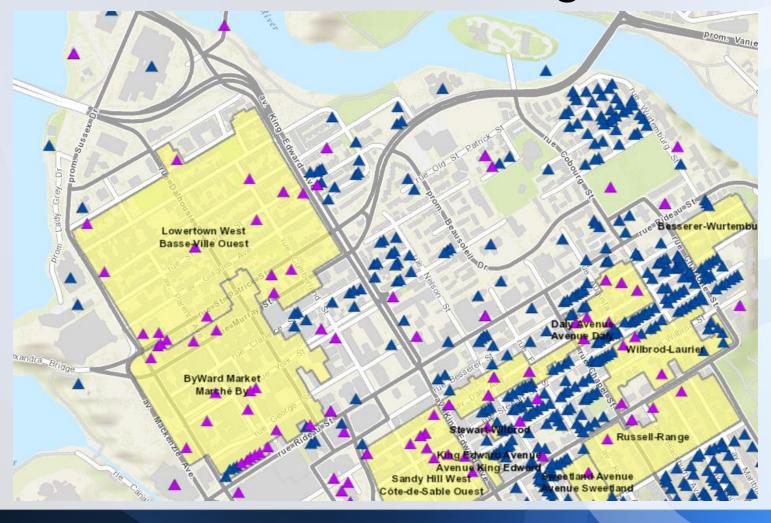
3459 Properties

Heritage Register Listing

Ontario Heritage Act Part IV, S.27



How do I know if it's Heritage: GeoOttawa



- Heritage Conservation
 District
- Individual Designation
- Heritage Register



Individual Designation

Ontario Heritage Act
Part IV

~365 Properties

Heritage
Conservation
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3459 Properties

Heritage Register Listing

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Individual Designation

Ontario Heritage Act
Part IV

~365 Properties

Heritage Conservation District Designation

Ontario Heritage Act
Part V

3459 Properties

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Ontario Heritage Act Part IV, S.27



Individual Designation

Ontario Heritage Act
Part IV

~365 Properties

Heritage
Conservation
District Designation

Ontario Heritage Act
Part V

3459 Properties

"LISTED"

Heritage Register Listing

Ontario Heritage Act Part IV, S.27





Individual Designation

Ontario Heritage Act
Part IV

~365 Properties

Heritage Conservation District Designation

Ontario Heritage Act
Part V

3459 Properties

Heritage Register Listing

Ontario Heritage Act Part IV, S.27



What Heritage Designation is Not



- An attempt to freeze a property to make it undevelopable
- A requirement to open private property to the public
- A tool to prevent development or infill in established neighbourhoods
- A way to regulate the use of a building



Ontario Regulation 9/06

"Design Value"

"Associative Value"

"Contextual Value"

- **1.** The property has design value or physical value because it is a rare, unique, representative or early example of a style, type, expression, material or construction method.
- 2. The property has design value or physical value because it displays a high degree of craftsmanship or artistic merit.

- **4.** The property has historical value or associative value because it has direct associations with a theme, event, belief, person, activity, organization or institution that is significant to a community.
- 7. The property has contextual value because it is important in defining, maintaining or supporting the character of an area.
- **5.** The property has historical value or associative value because it yields, or has the potential to yield, information that contributes to an understanding of a community or culture.
- 8. The property has contextual value because it is physically, functionally, visually or historically linked to its surroundings.

3. The property has design value or physical value because it demonstrates a high degree of technical or scientific achievement.

- **6.** The property has historical value or associative value because it demonstrates or reflects the work or ideas of an architect, artist, builder, designer or theorist who is significant to a community.
- **9.** The property has contextual value because it is a landmark.



Individual Designation - Part IV



Glebe Collegiate Institute, designated 2022

- Individual Property
- Designated by municipal by-law, approved by Council
- Heritage value and attributes defined by <u>Statement of Cultural Heritage Value</u>
- Heritage permits required for alterations





St. Clare's Church



Strathcona Park Fountain



Paterson Fleck House



Fleet Street Aqueduct



Minto Bridges



2607 Old Montreal Road



Statement of Cultural Heritage Value (SCHV)

1.
Description of
Property

Where is it? What is it?

2.
Statement of
Cultural Heritage
Value

Why is it important?

3. Description of Attributes

What parts of the property support its heritage value?





Glebe Collegiate Institute, circa 1929

Description of Property - 212 Glebe Avenue, Glebe Collegiate Institute (1921-

Glebe Collegiate Institute is a three-storey, rectangular building occupying the city block bound by Glebe Avenue to the north. First Avenue to the South, Percy Street to the east and Bronson Avenue to the west.

Glebe Collegiate Institute has design value as a representative example of Collegiate Onclot Configuration and Configuration and Configuration C

Glebe Collegiate Institute has historical value for its direct associations with the credit consignate instruction has instructed value for its arrect associations with the development of Ottawa's public school system in the early 20th century. As Ottawa urbanized and the Adolescent School Attendance Act of 1919 increased the age of compulsory education to 16, the number of students and the need for educational facilities in the City rose significantly. The school was constructed in response to this demand as a secondary campus to the Ottawa Collegiate Institute (now Lisgar Collegiate Institute) later becoming a separate institution in 1931. The school contributes to an understanding of the development of the Glebe neighbourhood instructions of an understanting of the detection in the Glebe insginocimoco, istorically being the primary option for secondary education in the Glebe and other irban neighbourhoods such as Old Ottawa South and Old Ottawa East and serving as a community multi-use space outside of

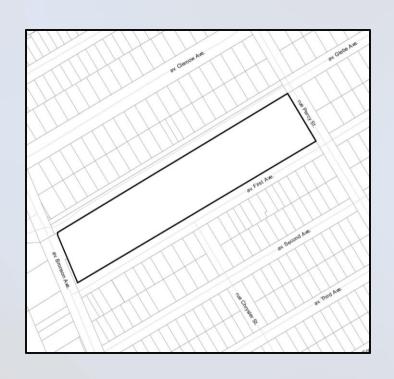
Globe Collegiate Institute has associative value as a representative work of prominen Ouce Collegate Institute has associated value as a representative work of profit-individual rocal architect John Albert Ewart (1872-1964), who designed several notable buildings in Ottawa including the Transportation Building at 10 Rideau Street and the former Registry Office at 70 Nicholas. Globe Collegiate Institute has contextual value as a landmark because it is a large, architecturally significant institutional building within a residential neighbourhood, located near the prominent intersection of Bronson Avenue

Key attributes that reflect the cultural heritage value of Glebe Collegiate Institute as a sentative example of the Collegiate Gothic style:

Three-storey massing with a flat roof

Monochromatic red brick cladding highlighted with stone detailing throughout,





Description of Property – 212 Glebe Avenue

Glebe Collegiate Institute is a three-storey, rectangular building occupying the city block bound by Glebe Avenue to the north, First Avenue to the South, Percy Street to the east and Bronson Avenue to the west.





Statement of Cultural Heritage Value or Interest (abbreviated)

Glebe Collegiate Institute has design value as a representative example of Collegiate Gothic Architecture.

Glebe Collegiate Institute has historical value for its direct associations with the development of Ottawa's public school system in the early 20th century.

Glebe Collegiate Institute has associative value as a representative work of architect John Ewart.





Description of Heritage Attributes (abbreviated)

- Three storey massing with flat roof
- Stone foundation
- Crenellated parapet with stone detailing
- Consistent fenestration pattern
- Central main entrance on east façade







Three-Storey massing with flat roof





Consistent fenestration pattern, stone surrounds

Three-Storey massing with flat roof



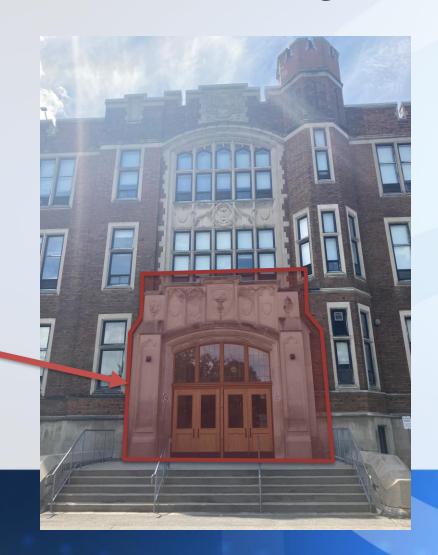






Central front entrance:

- Stone surround
- Transom
- Detailing (tracery, crests)





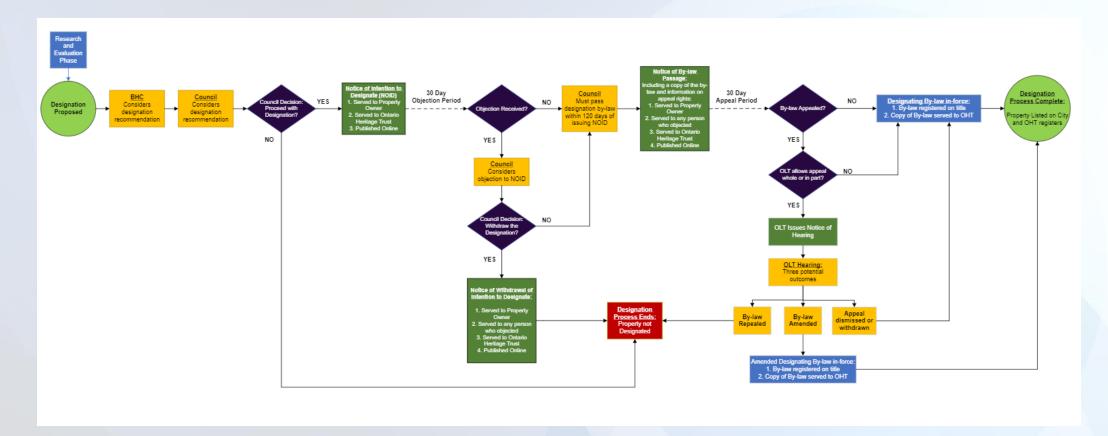


Central front entrance:

- Central window bay
- Stone surrounds
- Quoins



Part IV Designation Process





Ontario Regulation 09/06

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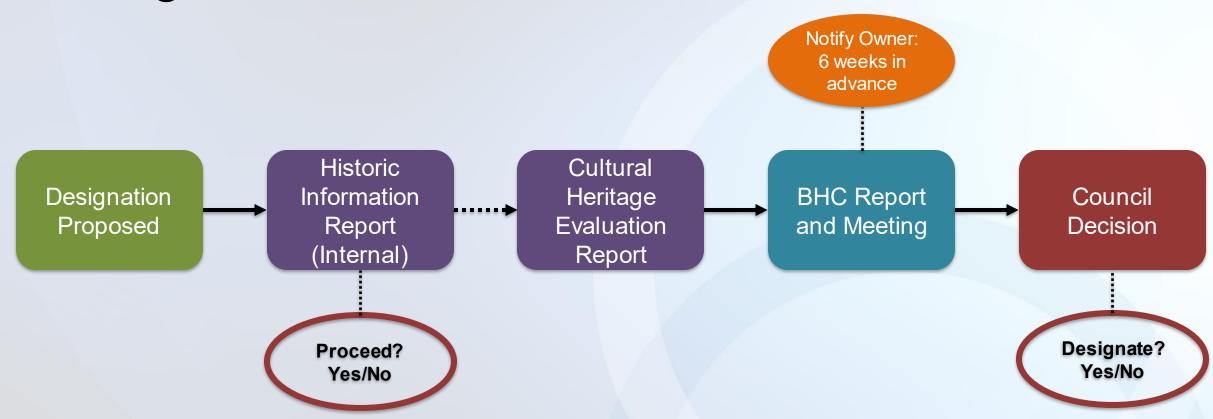
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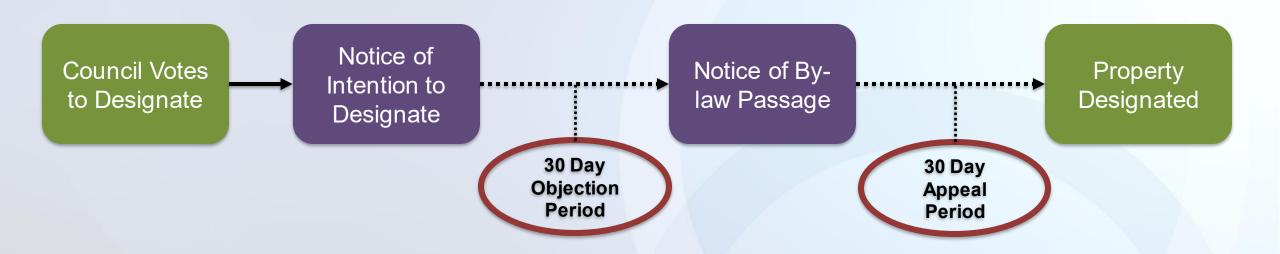


Designation Process



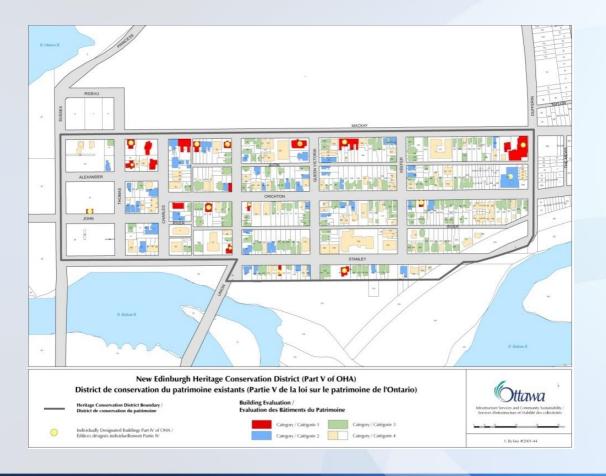


Designation Process: Objections and Appeals



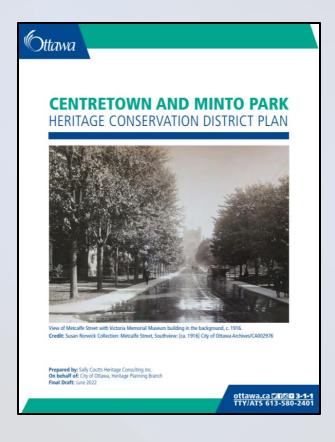


Heritage Conservation Districts - Part V





HCD Plans



Components of an HCD Plan:

- Statement of Cultural Heritage Value
- Description of Attributes
- Policies and Guidelines for Managing Change:
 - Alterations
 - Demolition
 - New Construction



Centretown and Minto Park HCD Plan: SCHV





Abbreviated SCHV

- The cultural heritage value of the Centretown and Minto Park Heritage Conservation Districts lies in their role as early residential neighbourhoods within the larger area of Centretown
- As a neighbourhood with a wide range of housing types, Centretown has been the home of a cross-section of Ottawa society, including prominent politicians, and lumber barons, as well as diplomats, civil servants, students, labourers and small business owners.



Centretown and Minto Park HCD Plan: Attributes





Abbreviated Heritage Attributes

- The rich variety of architectural forms:
 - The high concentration of pre-First World War apartment buildings;
 - The flat roofed commercial structures on Bank and Elgin Streets that form a continuous street wall and typically feature commercial at grade and residential or offices above;
- Streetscape attributes:
 - Grid block pattern created when the area was first surveyed in 1826 which was followed as new parcels were released for sale and subdivided;



Centretown and Minto Park HCD Plan



Policies and Guidelines for Managing Change

- Demolition and Relocation
- Conservation and Repair
- Alterations
- Additions
- New Construction
- Landscaping
- Streetscape and Public Realm



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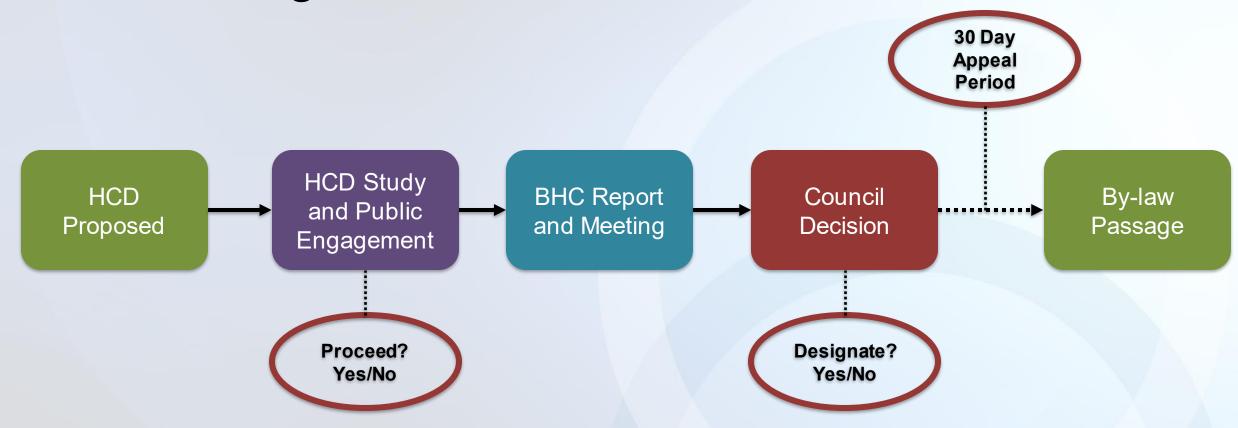
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HCD Designation Process





Section 3: Alterations and Heritage Permits





Alterations and Demolitions - Heritage Permits

- Demolition or alteration to a designated building require a heritage permit under the authority of the Ontario Heritage Act.
- A heritage permit must be approved by Council prior to issuance of a building permit.
- Applications must be processed in 90 days.





Heritage Approvals

Council Approved – BHC

- Significant additions to designated properties (over 30%)
- New construction in an heritage conservation district

Delegated Authority

- Minor additions to designated properties
- New accessory structures
- Alterations to landscape
- Window and door replacements

No Permit Required

- Minor alterations to structures
- Restoration and maintenance work
- Minor landscape alterations



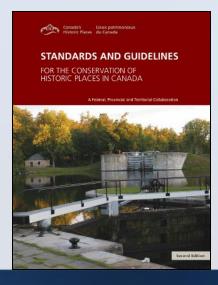
Heritage Approvals

Part IV – Individually Designated Property

Statement of Cultural Heritage Value

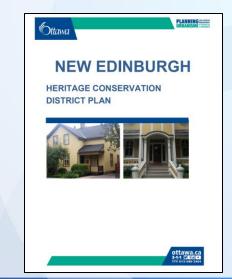
 Standards and Guidelines for the Conservation of Historic Places in

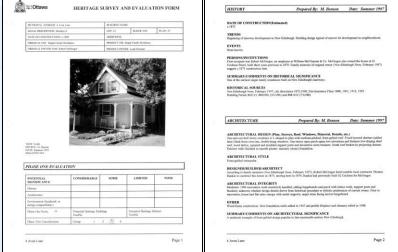
Canada



Part V – Heritage Conservation District

HCD Plan – policies, guidelines







Heritage Permits

Exterior changes to a property require a heritage permit. These include:

- Demolition
- Additions
- New construction
- Changes to cladding materials
- Changes to roofing materials
- Replacement windows
- Installing solar panels

















Example: Heritage Permit Process – Council





Pre-Application Consultation







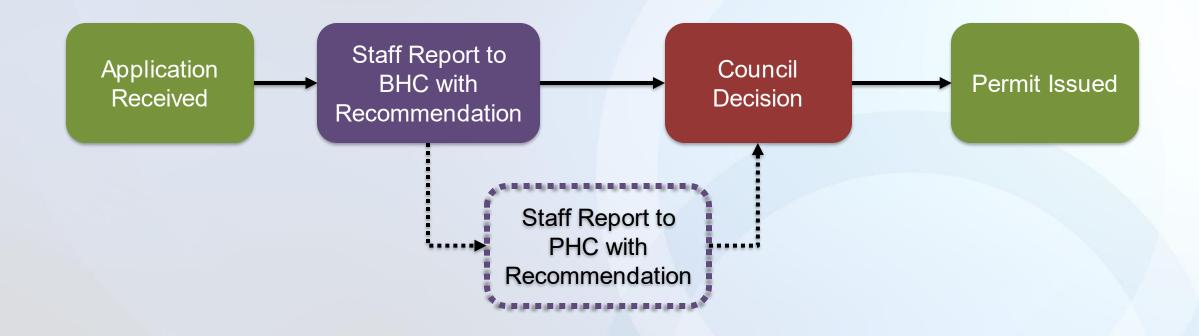








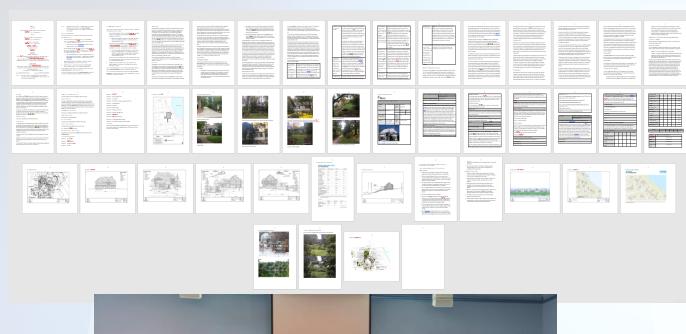
Built Heritage Committee





Staff Report

- Staff write a report that goes to Built Heritage Committee, Planning Committee (if needed) and Council
- The heritage permit usually goes at the same time as any Planning Act applications so that Committees and Council consider them at the same time







Recommendations Approved By Council

All of the plans are approved by Council:

- Site Plan
- Elevations & Materials
- Landscape Plan
- Conservation Plans

There may be conditions such as:

- Material samples
- Structural monitoring
- Additional studies

REPORT RECOMMENDATIONS

That the Built Heritage Sub-Committee recommend that Planning Committee recommend that Council:

- Approve the application to demolish 347 Gilmour Street according to plans submitted by M. David Blakely Architect Inc., dated July 2019 and received on June 19, 2020 conditional upon;
 - Documentation of the building be undertaken for deposit at the City of Ottawa archives to the satisfaction of Heritage Staff;
- Approve the application to alter the buildings at 278 and 280 O'Connor Street according to plans submitted by M. David Blakely Architect Inc., dated March 31, 2020 received on July 19, 2020, conditional upon:
 - The implementation of the conservation measures outlined in the Cultural Heritage Impact Statement attached as Document 12 and further detailed in Document 13, Conservation Conditions;
- Delegate authority for minor design changes to the General Manager,
 Planning, Infrastructure and Economic Development;
- 4. Approve the issuance of the heritage permit with a three-year expiry date from the date of issuance.



Heritage Permit is Issued



PLANNING AND CHONTH

ONTARIO HERITAGE ACT HERITAGE PERMIT

Property Address: 2100 Cabot Street Billings Estate

To: Mike Bays,

Graemar Carpenters & Joiners Inc. Unit 11& 12 4090 Belgreen Drive,

Ottawa, ON K1N 3G2

For: (Original Permit)

Exterior restoration of all woodwork according to scope of work provided by N45 Architecture Inc. on June 16, 2017. Wherever possible, original material must be retained. Any extensively deteriorated or missing material must be replaced in kind.

(Amendment)

The construction of a temporary carport to house construction equipment and materials, according to scope of work provided by Graemar Carpenters and Joiners on April 9, 2018.

The carport may only be erected for the duration of the restoration project. It shall be removed no later than the end of August 2018. Any damage caused by any construction activity will be repaired in kind.

Replacement of two basement doors with new fire rated panelled doors, to match the character of the site, as closely as possible.

THIS PERMIT EXPIRES TWO YEARS FROM THE DATE OF ISSUANCE

THIS PERMIT DOES NOT CONSTITUTE APPROVAL UNDER THE ONTARIO BUILDING CODE ACT

April 17, 2018

DANA COLLINGS, PROGRAM MANAGER HERITAGE & URBAN DESIGN UNIT DATE

ottawa.ca



Section 4: The Heritage Register and Other Conservation Tools





Ontario Heritage Act Tools

Individual Designation

Ontario Heritage Act
Part IV

~365 Properties

Heritage
Conservation
District Designation

Ontario Heritage Act Part V

3459 Properties

Heritage Register Listing

"LISTED"

Ontario Heritage Act Part IV, S.27

~4600 Properties

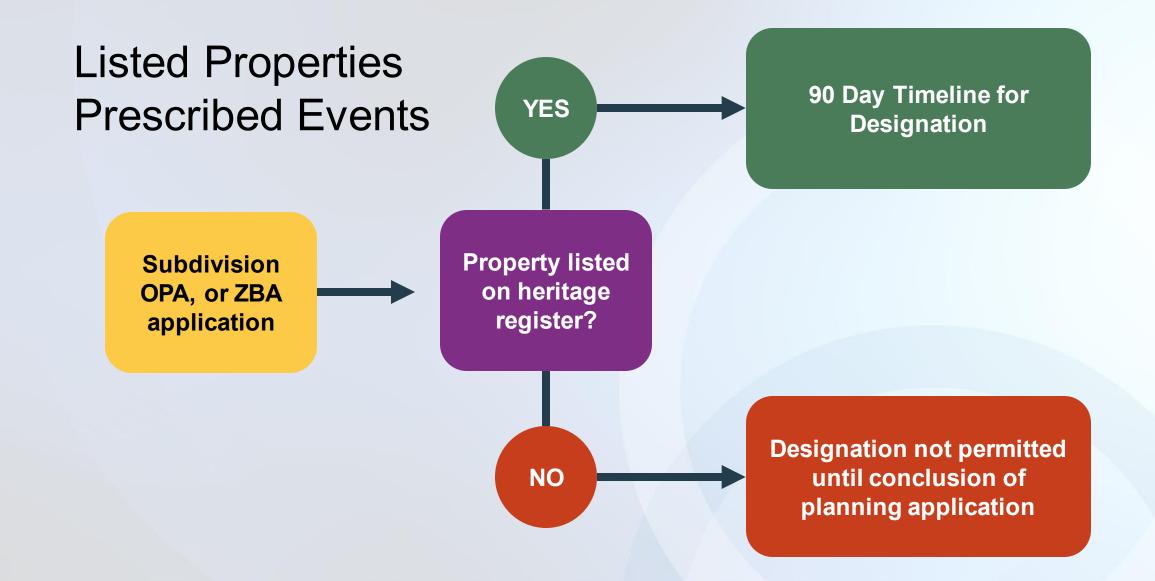


Listed Properties

- Section 27 of the OHA permits City to add nondesignated buildings to the Heritage Register
- Must meet one 9/06 criteria
- Owner must provide 60 days notice of plans to demolish
- Can be altered without permission under the OHA
- Can only be listed for two-years









Heritage Character Area

- Areas of cultural heritage value
- Design guidelines to help private and public landowners construct new buildings, or additions or renovations to existing buildings
- Cultural heritage character areas are not designated under the Ontario Heritage Act.
- There is no related by-law and no requirement for heritage permits.







Heritage Overlay

- Section 60 of the City of Ottawa Zoning By-law contains the Heritage Overlay that is applied to most designated heritage properties and districts.
- Additional layer of protection,
 - No heritage permit needed, variance
- Sets out a variety of requirements for new additions and new construction in heritage areas.
- For instance, if a building affected by the Heritage Overlay is to be demolished it must be replaced with a building of the same size, massing







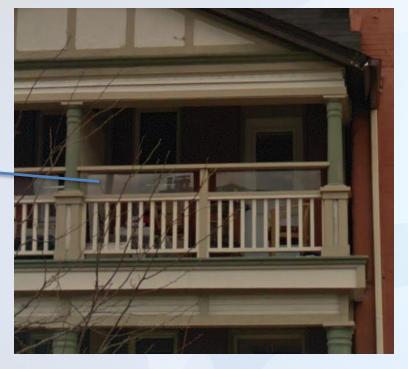
Ontario Building Code

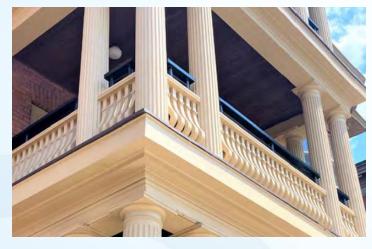
- OHA is considered applicable law within the OBC Act
- Building permits cannot be issued for designated buildings without proper heritage approvals
- Designated buildings need to meet OBC and sensitive alterations must sometimes be made.













Accessibility

 Heritage buildings are often not accessible, so alterations need to be made to allow universal accessibility.









Property Standards By-law

- Minimum standards
 - Maintain, preserve and protect heritage attributes
- Repair and replacement of heritage attributes
 - Minimize damage to heritage value and attributes of the property
 - Repair where possible
 - Replacement of attributes in kind where repair isn't possible
- Vacant and damaged properties
 - Must be boarded up and secured
 - Water systems must be drained





Section 5: Current Projects





Current Projects



ByWard Market and Lowertown HCD Plan Updates

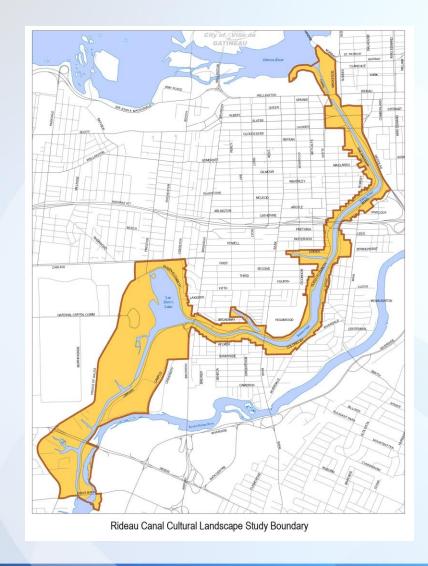
- Major updates to ByWard Market and Lowertown HCD Plans
- Draft plans available online
- Next steps: consideration of plans at BHC
- Project website



Current Projects

Rideau Canal Cultural Landscape Study

- Collaboration with NCC, Parks Canada, Matrix Heritage
- The Rideau Canal Cultural Landscape Study will be a guiding document for the three partner organizations to inform their respective planning, reporting, project development, and review of internal and external proposals.
- https://engage.ottawa.ca/rideaucanal





Current Projects



Bill 23: Heritage Register Review

- Reviewing register to identify designation candidates
- Legislative deadline of January 1, 2025
- https://engage.ottawa.ca/reviewing-heritageregister



RESEARCHING HISTORIC PROPERTIES

Architecture

- Identify an architectural style or type for the building
 - How does the building represent a particular style?
- Look into architects / designers / builders
 - Who designed it?
 - Were they significant to Ottawa?
 - How does this building fit into their body of work?
- Identify the physical attributes/characteristics of the building
- Is there anything special about it (craftsmanship or artistic merit)?
- Consider contemporary additions and architectural integrity



RESOURCES

OntarioArchitecutre.com



Toronto

The John P. Robarts Research Library in Toronto, built in 1973, is one of the best-known examples of the Brutalist style.

Much of the first two floors is completely windowless, as are the support piers. These all have béton brut concrete finishes. The light enters the building through recessed lightwells and narrow, vertical windows. There is a medieval quality to the building with the massive towers and projecting bays The building is obviously climate and humiditycontrolled, which is perfect for storing books and periodicals. The building was designed by Warner, Burns, Toan and Lunde.



Toronto Ontario

Dictionary of Canadian Architects

Biographical Dictionary of ARCHITECTS IN CANADA 1800 - 1950

Noffke, Werner Ernest

NOFFKE, Werner Ernest (1878-1964), a prominent architect who lived and worked in Ottawa for his entire career. He was active in the following offices:

Northwood & Noffke, Ottawa, 1901-1906 (with George W. Northwood)

W.E. Noffke, Ottawa, 1908-1921

Noffke, Morin & Sylvester, Ottawa, 1922-1930 (with Henry J. Morin and Walter C. Sylvester)

Noffke & Sylvester, Ottawa, 1931-1935 (with Walter C. Sylvester)

W.E. Noffke, Ottawa, 1935-1954

Noffke & Ingram, Ottawa, 1954-1960 (with Earle Ingram)

Noffke, Ingram & Sherriff, Ottawa, 1960-1961 (with Earle Ingram and Mr. Sherriff)

(biography in preparation)

An extensive collection of architectural drawings prepared by W.E. Noffke, and by the firms of Northwood & Noffke, and Noffke, Morin & Sylvester can be found in the Noffke Collection held by the National Archives of Canada in Ottawa (Acc.77803/7). Virtually all projects listed below are represented by drawings in this collection.

W.E. NOFFKE (works in Ottawa unless noted)

(Residential Works)

WESTBORO, ONT., cottage for Charles Ogilvie, 1907 (Const., i, Nov. 1907, 72) HULL, QUE., residence for George Mathews, 1907 (Const., i, Nov. 1907, 72)



RESEARCHING HISTORIC PROPERTIES

Historical Research

- Period of construction
 - When was the building constructed?
- Why was it constructed?
- Who was it constructed for?
- Who is the building associated with over its history? Business? Residents?
 - Is it associated with anyone significant in Ottawa's history?
- Does the property help us understand the neighborhood or local community?



RESOURCES

- Fire Insurance Plans
- City Directories
- Historic newspapers
- Archives: City of Ottawa Museums & Archives, Archives of Ontario, Library and Archives Canada



123 Metcalfe Street



- Metcalfe St and Laurier Ave
- Currently The Metcalfe Hotel
- Former YMCA building



Fire Insurance Plans



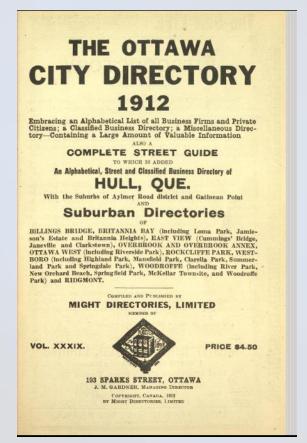


Available years for Ottawa:

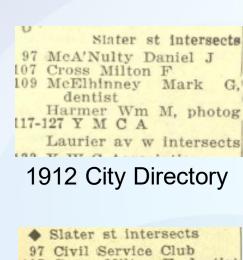
- 1878
- 1901
- 1912
- 1948
- 1965



Ottawa City Directories









1914 City Directory

117-127 Y M C A Laurier av w intersects

1916 City Directory

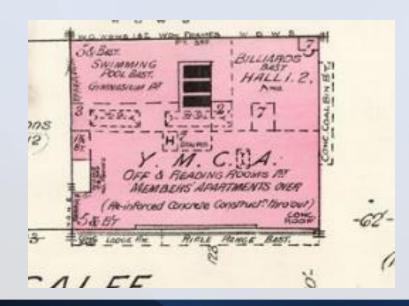
11-115 Masonic Temple
French Felix A. dentist
Dixon Braithwaite, dentist
17-127 Y M C A
Laurier av w intersects

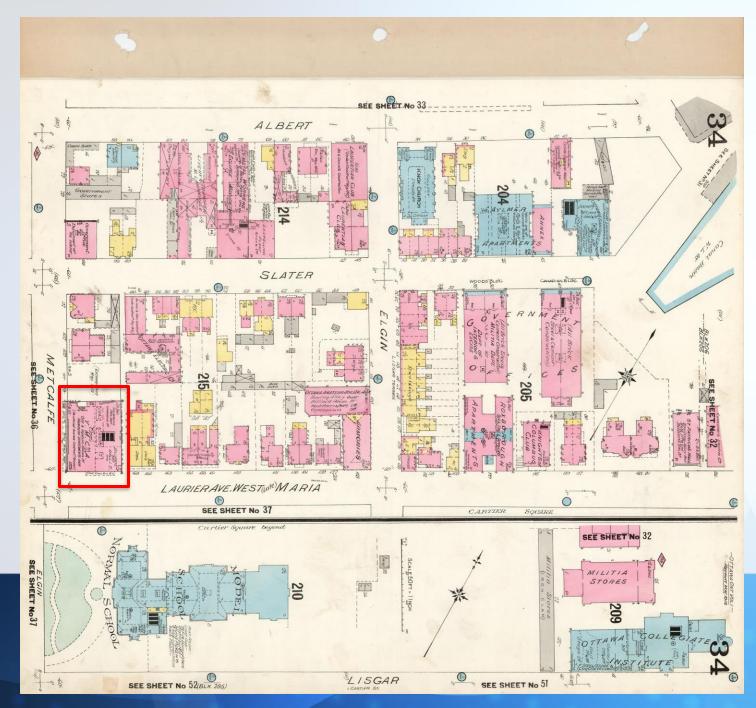
1923 City Directory



1912 Fire Insurance Plan

- Address
- Building materials
- Street name changes
- Building use







Historic Newspapers

- Ottawa Journal: At the City of Ottawa Archives
- Ottawa Citizen: accessible through Ottawa Public Library and Carleton University



PLANS FOR A NEW Y.M.C.A.: FINE BUILDING AHEAD

Description of a Splendid New Home for the Young Men of the City Which the Y.M.C.A. Directors Are Now Asking Public Approval of and Financial Assistance for.

equipment of this room is to be a best that can be obtained, includi the latest gymnastum apparatus.



Ottawa 'Y' After 100 Years:

More Service, More Fun

Photostory by Gladys Blair



Ottawa Journal, 1907

Ottawa Journal, 1967



Y. M. C. A. IN OTTAWA HAS FINE RECORD OF CONSISTENT PROGRESS SINCE INCEPTION

a God-fearing draper's clerk of old have been formed. London, gathered together a group of twelve young men for mutual helpfulness, thus starting the Y.M.C.A. The ing together of men and boys who desire their own highest development and the best welfare of their fellows, and who will work to this end. The association has demonstrated that the complete man created by God 'comprises his whole being-body, mind and spirit.

legiate Institute. In 1872 there was tor.

The history of the Young Men's plished in that short time. Mr. C. S. Christian Association is rather a re- Ward, general secretary from New Wardshahe are and in a report the York, superintended the arrangements. markable one and in a report the The new building at the corner of National Council of Young Men's Metcalfe street and Laurier avenue Christian Associations of Canada west was occupied early in 1969. Since shows the progress of the movement then the association has advanced by in Canada since it was begun in 1844. leaps and bounds and many new In the year 1844 George Williams, branches connected with the work

There are now six main departmovement has for its aim the bring- ments-the physical, boys', educational, social, religious, and extension The physical department consists of two large gymnasiums fitted with the most modern apparatus, a large swim ming pool holding 20,000 gallons o water, special exercising room fitted with rowing machines, exercisers, etc. and a wrestling and boxing room. The large gymnasium is fitted with a sus pended running track. The history of the local Y.M.C.A. is volley ball, handball and tennis courts very interesting. It was founded in are marked out in the gymnasium and 1867 in a frame building on the north- these games are all played during the west corner of Albert and Elgin gymnasium season. In charge of the streets. The first president was Mr. department is Mr. H. O. McGuire John McMillan, now Dr. McMillan, director of physical education, and and ex-principal of the Ottawa Col- Mr. F. E. Dingham, physical instruc-

an accumulated debt of \$600 and the | The educational department is in a officers contemplated closing. How very thriving condition. This departever, weekly literary and religious ment alms to offer young men oppor meetings were organized and services tunities for mental development along were also started at the fall and hos- various lines. Classes are held for inpitals. In 1881 a special feature was struction in public school work, for a series of medical talks by the lead- men who have neglected early opporing doctors of the city. The follow- tunities or who through force of cir-



The Ottawa Y.M.C.A. Building, Metcalfe Street

Ottawa Citizen 1913

Contextual Research

- Visit the site!
- How is the site linked to its historic surroundings?
 - Immediate surroundings/streetscape- is this the only historic building? Is it one of a grouping that help to establish the context?
- Research the neighbourhood and neighbourhood history (Centretown)
 - How does the property fit into the local historical context/themes?
- Consider if the property is a landmark and why: locally or city-wide



Other Resources

Archives

- Carleton University: MacOdrum Library, Ottawa Resource Room, Floor 5, Room 581
- City of Ottawa Archives & Museums
- Archives of Ontario
- Library and Archives Canada
- Centretown blogs & local newspapers
- Local history books

